



# **FINANCIAL STATEMENTS**

**For the Year Ended June 30, 2018**

**CALIFORNIA AUTOMATED CONSORTIUM  
ELIGIBILITY SYSTEM  
(A Joint Powers Authority)**

**Financial Statements  
and  
Required Supplementary Information  
with  
Independent Auditors' Report**

**For the Fiscal Year Ended  
June 30, 2018**

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**VAVRINEK, TRINE, DAY & CO., LLP**  
Certified Public Accountants

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## INDEPENDENT AUDITORS' REPORT

To the Board of Directors  
of the California Automated Consortium Eligibility System  
Rancho Cordova, California

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities and general fund of the California Automated Consortium Eligibility System (Authority), as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditors' Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and general fund of the Authority as of June 30, 2018, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## ***Other Matters***

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the budgetary comparison information on pages 21 and 22 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted Management's Discussion and Analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated March 25, 2019, on our consideration of the Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control over financial reporting and compliance.

*Vavrinick, Trine, Day & Co. LLP*

Rancho Cucamonga, California  
March 25, 2019

**CALIFORNIA AUTOMATED CONSORTIUM ELIGIBILITY SYSTEM**  
**(A Joint Powers Authority)**  
**Statement of Net Position**  
**June 30, 2018**

	Governmental Activities
<b>ASSETS</b>	
Cash in County of San Bernardino Treasurer's Pool	\$ 6,402,142
Due From Other Governments:	
State of California	8,560,272
Member Counties	6,113,191
Prepaid Items	12,561,328
Capital Assets, Not Being Depreciated and Amortized	2,465,922
Capital Assets, Net of Accumulated Depreciation and Amortization	97,705,010
Total Assets	133,807,865
<b>LIABILITIES</b>	
Accounts Payable	12,158,800
Due To Other Governments:	
State of California	4,609,707
County of San Bernardino	61,525
Member Counties	4,244,424
Matured Leases and Interest Payable	1,149
Non-Current Liabilities	
Due Within One Year:	
Capital Leases	8,220
Due In More Than One Year:	
Capital Leases	41,986
Total Liabilities	21,125,811
<b>NET POSITION</b>	
Net Investment in Capital Assets	100,120,726
Unrestricted	12,561,328
Total Net Position	\$ 112,682,054

*The accompanying notes are an integral part of these financial statements.*

**CALIFORNIA AUTOMATED CONSORTIUM ELIGIBILITY SYSTEM**  
**(A Joint Powers Authority)**  
**Statement of Activities**  
**For the Fiscal Year Ended June 30, 2018**

<u>FUNCTION/PROGRAM</u>	<u>Expenses</u>	<u>PROGRAM REVENUES</u>	<u>NET (EXPENSE)/REVENUE AND CHANGES IN NET POSITION</u>
		Operating Grants	Governmental Activities
<b>Governmental Activities:</b>			
Public Assistance	\$ 222,433,115	\$ 178,873,399	\$ (43,559,716)
Interest on Long Term Debt	58,000	-	(58,000)
Total Governmental Activities	<u>\$ 222,491,115</u>	<u>\$ 178,873,399</u>	<u>\$ (43,617,716)</u>
<b>GENERAL REVENUES:</b>			
Local Revenues - Consortium Member Counties			<u>28,592,912</u>
<b>SPECIAL ITEM:</b>			
Los Angeles County Capital Asset Contribution (Note 7)			<u>38,131,408</u>
Total General Revenues and Special Item			<u>66,724,320</u>
Change in Net Position			23,106,604
Net Position, Beginning			<u>89,575,450</u>
Net Position, Ending			<u>\$ 112,682,054</u>

*The accompanying notes are an integral part of these financial statements.*

**CALIFORNIA AUTOMATED CONSORTIUM ELIGIBILITY SYSTEM**

**(A Joint Powers Authority)**

**Balance Sheet - Governmental Fund**

**General Fund**

**June 30, 2018**

**ASSETS**

Cash in County of San Bernardino Treasurer's Pool	\$ 6,402,142
Due From Other Governments:	
State of California	8,560,272
Member Counties	6,113,191
Prepaid Items	12,561,328
Total Assets	<u>\$ 33,636,933</u>

**LIABILITIES and FUND BALANCE**

Liabilities

Accounts Payable	\$ 12,158,800
Due To Other Governments:	
State of California	4,609,707
County of San Bernardino	61,525
Member Counties	4,244,424
Matured Leases Payable	642
Matured Interest Payable	507
Total Liabilities	<u>21,075,605</u>

Fund Balance

Nonspendable for Prepaid Items	<u>12,561,328</u>
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Total Liabilities and Fund Balance	<u>\$ 33,636,933</u>
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Amounts reported for governmental activities in the statement of net position are different because:

Fund Balance - Governmental Fund	\$ 12,561,328
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Capital assets, net of accumulated depreciation and amortization, used in governmental activities are not financial resources and, therefore, are not reported in the funds.	100,170,932
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Long-term liabilities consisting of capital leases are not due and payable in the current period and, therefore, are not reported in the funds.	<u>(50,206)</u>
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Net Position of Governmental Activities	<u>\$ 112,682,054</u>
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*The accompanying notes are an integral part of these financial statements.*



**CALIFORNIA AUTOMATED CONSORTIUM ELIGIBILITY SYSTEM**

**(A Joint Powers Authority)**

**Statement of Revenues, Expenditures, and Changes in Fund Balance - Governmental Fund  
General Fund**

**For the Fiscal Year Ended June 30, 2018**

**REVENUES**

Intergovernmental - Federal	\$ 116,249,696
Intergovernmental - State	62,623,703
Intergovernmental - Consortium Member Counties	28,592,912
Total Revenues	<u>207,466,311</u>

**EXPENDITURES**

Current:	
Public Assistance	194,042,344
Debt Service:	
Principal	714,610
Interest	58,000
Capital Outlay	14,854,017
Total Expenditures	<u>209,668,971</u>

Excess (Deficiency) of Revenues over (under) Expenditures	(2,202,660)
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**OTHER FINANCING SOURCES (USES)**

Capital Leases	<u>388,587</u>
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Change in Fund Balance	(1,814,073)
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**FUND BALANCE**

Fund Balance, Beginning	14,375,401
Fund Balance, Ending	<u>\$ 12,561,328</u>

Amounts reported for governmental activities in the statement of activities are different because:

Change in Fund Balance - Governmental Fund	\$ (1,814,073)
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Capital contribution in the Statement of Activities that do not provide current financial resources are not reported as inflows in the funds.	38,131,408
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Governmental funds report capital outlay as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation or amortization expense. This amount may or may not exceed depreciation, amortization, and loss on disposal of capital assets, resulting in a negative or positive number.	(13,536,754)
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The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position.	<u>326,023</u>
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Change in net position of governmental activities	<u>\$ 23,106,604</u>
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*The accompanying notes are an integral part of these financial statements.*

**CALIFORNIA AUTOMATED CONSORTIUM ELIGIBILITY SYSTEM  
(A JOINT POWERS AUTHORITY)  
NOTES TO THE FINANCIAL STATEMENTS  
JUNE 30, 2018**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**(a) Reporting Entity**

Pursuant to the California Government Code Section 6500 et seq., a joint powers authority (Authority) was formed in 1998 to provide an automated welfare system. The Authority originally included the counties of San Bernardino, Riverside, Merced, and Stanislaus. On June 1, 2007, a new joint exercise of powers agreement was approved by the Authority adding thirty-five counties to the original four under the name of the *California Statewide Automated Welfare System Consortium IV (C-IV)*. On September 1, 2017, the joint powers agreement was amended again to include the County of Los Angeles to form a forty-member county Authority and changing name to *California Automated Consortium Eligibility System (CalACES)*. The counties have been divided into eight regions, with the County of Los Angeles representing Region 8. The Authority is governed and administered by an eleven-member board consisting of one board member from Regions 1 through 7 and four board members from Region 8. In addition, a state representative serves as an Ex Officio member of the board.

The Authority was created for the purpose of the design, development, implementation, and on-going operation and maintenance of an automated welfare system to be used by each of the forty member counties. The primary objective of the migration project is to provide member counties with a viable solution to meet their long-term automation needs. The accounting policies of the Authority conform to accounting principles generally accepted in the United States of America as applicable to governments and to general practice within California Joint Powers Authorities.

Management determines the accounting principles to be used in the preparation of the financial statements. A description of the significant accounting policies employed in the preparation of these financial statements follows.

**(b) Government-wide and Fund Financial Statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the Authority. *Governmental activities* are supported by operating grants and member contribution revenues.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues include* grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Revenues that are not classified as program revenues are presented instead as general revenues. Net position is comprised of net investment in capital assets and unrestricted net position.

**CALIFORNIA AUTOMATED CONSORTIUM ELIGIBILITY SYSTEM  
(A JOINT POWERS AUTHORITY)  
NOTES TO THE FINANCIAL STATEMENTS  
JUNE 30, 2018**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, (CONTINUED)**

**(c) Measurement Focus, Basis of Accounting, and Fund Financial Statement Descriptions**

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

Governmental fund financial statements include a Balance Sheet and a Statement of Revenues, Expenditures, and Changes in Fund Balance for all major governmental funds. An accompanying schedule is presented to reconcile and explain the differences in fund balance and changes in fund balance as presented in these statements to the net position and changes in net position presented on the government-wide financial statements. The Authority has only one major governmental fund.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they are "measurable and available"). "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period. The Authority considers items available if received within 9 months of year end, for voluntary non-exchange transactions such as federal and state grants. All other revenues are accrued when their receipt occurs within sixty days after the end of the accounting period, and are recognized as revenues. The Authority reports items as deferred inflows of resources when all eligibility requirements are met except for timing requirements or resources recognized as assets that do not meet the aforementioned availability periods for recognition as revenue in governmental funds.

Expenditures are recorded when a liability is incurred, as under the accrual basis of accounting. However, expenditures related to long-term debt are recorded only when payment is due. Capital asset acquisitions are reported as expenditures. Proceeds of long-term debt and capital leases are reported as other financing sources.

The Authority reports the following major governmental fund:

The General Fund is the primary operating fund of the Authority. It is used to account for all revenues and expenditures not required to be accounted for in another fund.

**CALIFORNIA AUTOMATED CONSORTIUM ELIGIBILITY SYSTEM  
(A JOINT POWERS AUTHORITY)  
NOTES TO THE FINANCIAL STATEMENTS  
JUNE 30, 2018**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, (CONTINUED)**

**(d) Cash in County of San Bernardino Treasurer’s Pool**

Pursuant to the Joint Exercise of Powers Agreement, the Treasurer of the County of San Bernardino (County) has custody of all cash for the Authority. The Authority’s share of the pooled cash account is separately accounted for in its own operating fund, net of related expenses. The Authority’s position in the County’s treasury pool is reported at fair value.

**(e) Capital Assets**

Capital assets, which include computers, software, and computer hardware, are reported in the government-wide financial statements. The Authority defines capital assets as assets with an initial, individual cost of more than \$5,000 for hardware and \$40,000 for software and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or developed. Donated capital assets are recorded at acquisition value (an entry price) at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Capital assets are depreciated and amortized using the straight-line method over the following estimated useful lives:

Computers	2 to 5 years
Servers	3 to 7 years
Software	3 years
Internally Developed Software	10 years

**(f) Fund Balance Classification**

The following fund balance classifications describe the relative strength of the spending constraints placed on the purposes for which resources can be used:

1. Nonspendable – amounts that are not in a spendable form (such as prepaid items and inventories of supplies) or are required to be maintained intact.
2. Restricted – amounts constrained to specific purposes by external parties (such as grantors, bondholders and higher levels of government), through constitutional provisions or by enabling legislation.
3. Committed – amounts constrained to specific purposes by a government itself, using the highest level of decision-making authority (the board of directors); to be reported as committed, amounts cannot be used for any other purpose unless the government takes the same highest level action to remove or change the constraint.
4. Assigned – amounts a government intends to use for a specific purpose; intent can be expressed by the governing body, or by an official or body to which the governing body delegates the authority.
5. Unassigned – amounts that are for any purpose; only the general fund can report a positive amount of unassigned fund balance.

**CALIFORNIA AUTOMATED CONSORTIUM ELIGIBILITY SYSTEM  
(A JOINT POWERS AUTHORITY)  
NOTES TO THE FINANCIAL STATEMENTS  
JUNE 30, 2018**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, (CONTINUED)**

When both restricted and unrestricted resources are available for use, it is the Authority's policy to use restricted resources first, and then unrestricted resources; committed, assigned and unassigned, as they are needed. The Authority designates committed fund balance through board resolution, which is the highest form of decision-making authority.

**(g) Prepaid Items**

Certain payments to vendors reflecting costs applicable to future accounting periods are recorded as prepaid items and are accounted for as expenses when consumed rather than purchased in both the government-wide and the fund financial statements. \$13,645 of the prepaid item balance is for insurance and the remaining \$12,547,683 is for prepaid software and hardware support.

**(h) Receivables and Payables**

Generally Accepted Accounting Principles require receivables to be recorded when revenue is earned but not yet received as of fiscal year-end. \$8,560,272 and \$6,113,191 of the due from other governments balance are monies owed from the State of California and member counties, respectively, to settle the current liabilities of the Authority.

The Authority reports accounts payable of \$12,158,800 and \$8,915,656 due to other governments at June 30, 2018. These liabilities relate to the unpaid expenditures incurred to run day to day operations of the Authority.

**(i) Matured Leases and Interest Payable**

The matured leases payable balance of \$642 and the matured interest payable balance of \$507 reflect the leases and corresponding interest due as of June 30, 2018. These amounts represent liabilities that have reached their maturity dates. These amounts were unpaid as of June 30, 2018, due to revenues from the state and member counties being received after the fiscal year-end cutoff date for payment processing.

**(j) Implemented Accounting Pronouncements**

During fiscal year 2018, the Authority adopted the following Governmental Accounting Standards Board (GASB) Statements:

- i) *GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions.* The objective of this Statement is to improve accounting and financial reporting by state and local governments for OPEB. This Statement replaces the requirements of Statements No. 45 and No. 57. The Statement is effective for the fiscal year ending June 30, 2018. The Authority has determined this Statement has no impact on the financial statements.

**CALIFORNIA AUTOMATED CONSORTIUM ELIGIBILITY SYSTEM  
(A JOINT POWERS AUTHORITY)  
NOTES TO THE FINANCIAL STATEMENTS  
JUNE 30, 2018**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, (CONTINUED)**

- ii) GASB Statement No. 81, Irrevocable Split-Interest Agreements.* The objective of this Statement is to improve accounting and financial reporting for irrevocable split-interest agreements by providing recognition and measurement guidance for situations in which a government is a beneficiary of the agreement. The Statement is effective for the fiscal year ending June 30, 2018. The Authority has determined this Statement has no impact on the financial statements.
  
- iii) GASB Statement No. 85, Omnibus 2017.* The objective of this Statement is to address practice issues that have been identified during implementation and application of certain GASB Statements. This Statement addresses a variety of topics including issues related to blending component units, goodwill, fair value measurement and application, and postemployment benefits. The requirements of this Statement is effective for the fiscal year ending June 30, 2018. The Authority has determined this Statement has no impact on the financial statements.
  
- iv) GASB Statement No. 86, Certain Debt Extinguishment Issues.* The objective of this Statement is to improve consistency in accounting and financial reporting for in-substance defeasance of debt by providing guidance for transactions in which cash and other monetary assets acquired with only existing resources – resources other than the proceeds of refunding debt – are placed in an irrevocable trust for the sole purpose of extinguishing debt. The requirements of this Statement is effective for the fiscal year ending June 30, 2018. The Authority has determined this Statement has no impact on the financial statements.

**(k) Use of Estimates**

The preparation of these financial statements requires management to make estimates and assumptions. Those estimates and assumptions affect the reported amounts of assets, liabilities, revenues, and expenditures, as well as the disclosure of contingent assets and liabilities. Actual results could differ from those estimates.

**CALIFORNIA AUTOMATED CONSORTIUM ELIGIBILITY SYSTEM  
(A JOINT POWERS AUTHORITY)  
NOTES TO THE FINANCIAL STATEMENTS  
JUNE 30, 2018**

**NOTE 2 - RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS**

Amounts reported for governmental activities in the statement of net position are different from those reported for governmental funds in the balance sheet. The following provides a reconciliation of those differences:

	<u>Total Governmental Funds (Page 5 )</u>	<u>Long-Term Assets and Liabilities (1)</u>	<u>Statement of Net Position Total (Page 3)</u>
<b>ASSETS</b>			
Cash in County of San Bernardino Treasurer's Pool	\$ 6,402,142	\$ -	\$ 6,402,142
Due From Other Governments:			
State of California	8,560,272	-	8,560,272
Member Counties	6,113,191	-	6,113,191
Prepaid Items	12,561,328	-	12,561,328
Capital Assets, Not Being Depreciated and Amortized	-	2,465,922	2,465,922
Capital Assets, Net of Accumulated Depreciation and Amortization	-	97,705,010	97,705,010
	<u>-</u>	<u>97,705,010</u>	<u>97,705,010</u>
Total Assets	<u>33,636,933</u>	<u>100,170,932</u>	<u>133,807,865</u>
<b>LIABILITIES</b>			
Accounts Payable	12,158,800	-	12,158,800
Due To Other Governments:			
State of California	4,609,707	-	4,609,707
County of San Bernardino	61,525	-	61,525
Member Counties	4,244,424	-	4,244,424
Matured Leases Payable	642	-	642
Matured Interest Payable	507	-	507
Non-Current Liabilities			
Due Within One Year:			
Capital Leases	-	8,220	8,220
Due In More Than One Year:			
Capital Leases	-	41,986	41,986
	<u>-</u>	<u>41,986</u>	<u>41,986</u>
Total Liabilities	<u>21,075,605</u>	<u>50,206</u>	<u>21,125,811</u>
Total Fund Balance/Net Position	<u>\$ 12,561,328</u>	<u>\$ 100,120,726</u>	<u>\$ 112,682,054</u>

**CALIFORNIA AUTOMATED CONSORTIUM ELIGIBILITY SYSTEM  
(A JOINT POWERS AUTHORITY)  
NOTES TO THE FINANCIAL STATEMENTS  
JUNE 30, 2018**

**NOTE 2 - RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS, (CONTINUED)**

(1) Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.

Computer Hardware	\$ 17,540,349	
Computer Hardware Acquired Under Capital Leases	5,643,420	
Software	17,135,350	
Internally Developed Software	311,434,675	
Internally Developed Software In Progress	2,465,922	
Accumulated Depreciation and Amortization	<u>(254,048,784)</u>	
		100,170,932

(1) Long-term liabilities that are not due and payable in the current period and, therefore, not reported in the funds.

Capital Leases Obligations	<u>(50,206)</u>	<u>(50,206)</u>
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Total		<u>\$ 100,120,726</u>
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(1) Expenditures for general capital assets and other related adjustments, including current year depreciation/amortization.

Computer Hardware	\$ 208,612	
Computer Hardware Acquired Through Capital Leases	388,587	
Software	2,486,997	
Internally Developed Software	11,358,605	
Internally Developed Software In Progress	411,217	
Depreciation and Amortization	<u>(28,390,772)</u>	
Total		<u>\$ (13,536,754)</u>

(1) GASB 34 Conversion Entries



**CALIFORNIA AUTOMATED CONSORTIUM ELIGIBILITY SYSTEM  
(A JOINT POWERS AUTHORITY)  
NOTES TO THE FINANCIAL STATEMENTS  
JUNE 30, 2018**

**NOTE 3 – CASH AND INVESTMENTS**

As discussed in Note 1 (d), the Authority's cash investments held in the San Bernardino County Treasurer's pool are reported on the basis of \$1, which approximates fair value (equivalent to the investment's net asset value per share), and is not subject to categorization of its fair value measurements in accordance with generally accepted accounting principles. The Authority's participation in the Treasurer's pool is voluntary. The San Bernardino County Treasurer's pool maintains a Treasury Oversight Committee who is responsible for reviewing investment policy. At June 30, 2018, the Authority's cash and investments held in the County Treasurer's pool totaled \$6,402,142.

Additional information regarding the Pool, including the investment portfolio and related interest rate, custodial credit, investment credit and concentration of credit risks, is presented in Note 4 of the San Bernardino County's Comprehensive Annual Financial Statements (CAFR). Information regarding the CAFR can be found at <http://www.sbcounty.gov/atc/> or 268 W. Hospitality Lane, 4th Floor, San Bernardino, CA 92415-0018.

**CALIFORNIA AUTOMATED CONSORTIUM ELIGIBILITY SYSTEM  
(A JOINT POWERS AUTHORITY)  
NOTES TO THE FINANCIAL STATEMENTS  
JUNE 30, 2018**

**NOTE 4 - CAPITAL ASSETS**

The following is a summary of the changes in capital assets during the year:

	Beginning Balance	Additions	Deletions	Ending Balance
Capital Assets, Not Being Depreciated/Amortized:				
Internally Developed Software in Progress	\$ 836,740	\$ 4,097,629	\$ (2,468,447)	\$ 2,465,922
Total Assets, Not Being Depreciated/Amortized	<u>836,740</u>	<u>4,097,629</u>	<u>(2,468,447)</u>	<u>2,465,922</u>
Capital Assets, Being Depreciated/Amortized:				
Computer Hardware	16,637,474	970,963	(68,088)	17,540,349
Computer Hardware Acquired Under Capital Leases	6,017,184	388,587	(762,351)	5,643,420
Software	14,648,353	2,486,997	-	17,135,350
Internally Developed Software	263,162,627	48,272,048	-	311,434,675
Total Capital Assets, Being Depreciated/Amortized	<u>300,465,638</u>	<u>52,118,595</u>	<u>(830,439)</u>	<u>351,753,794</u>
Less:				
Accumulated Depreciation/Amortization:				
Computer Hardware	11,121,603	2,720,273	(29,559)	13,812,317
Computer Hardware Acquired Under Capital Leases	5,645,767	122,679	(135,138)	5,633,308
Software	14,621,567	745,769	-	15,367,336
Internally Developed Software	194,298,634	24,937,189	-	219,235,823
Total Accumulated Depreciation/Amortization	<u>225,687,571</u>	<u>28,525,910</u>	<u>(164,697)</u>	<u>254,048,784</u>
Total Capital Assets, Being Depreciated/Amortized, Net	<u>74,778,067</u>	<u>23,592,685</u>	<u>(665,742)</u>	<u>97,705,010</u>
Total Capital Assets (Net)	<u>\$ 75,614,807</u>	<u>\$ 27,690,314</u>	<u>\$ (3,134,189)</u>	<u>\$ 100,170,932</u>

Total increase in accumulated depreciation and amortization of \$28,525,910 consists of: i) \$28,390,772 depreciation and amortization expense, and ii) \$135,138 reclassified from Computer Hardware Acquired Under Capital Leases to Computer Hardware.

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**NOTE 5 - NON-CURRENT LIABILITIES**

The following is a summary of the changes in non-current liabilities during the year:

	Capital Lease Obligations
Balance at July 1, 2017	\$ 414,758
Additions	388,587
Reductions	(753,139)
Balance at June 30, 2018	<u>\$ 50,206</u>
Due within one year	\$ 8,220
Due in more than one year	41,986
Total	<u>\$ 50,206</u>

Capital lease obligations

The Authority has entered into capital lease obligations for computer hardware, included under capital assets with an original cost of \$5,643,420. The following is a schedule of the future minimum lease payments under these capital leases as of June 30, 2018:

<u>Year ended June 30,</u>	
2019	\$ 13,792
2020	13,792
2021	13,792
2022	13,792
2023	<u>11,190</u>
Total minimum obligations	66,358
Less amounts representing interest	<u>(16,152)</u>
Present value of minimum obligations	<u>\$ 50,206</u>

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**NOTE 6 – RELATED PARTIES AND RELATED PARTY TRANSACTIONS**

There were eight San Bernardino County employees (Contractors) working on behalf of the Authority. These contractors are under the administrative supervision of the San Bernardino County Assistant County Administrator (ACA) for Human Services System. However, for daily operational purposes, these contractors report to and receive their annual performance reviews by the Authority's Chairperson. As of June 30, 2018, the positions of San Bernardino County ACA and Authority Chairperson were held by two individuals.

The County of San Bernardino (a member agency) provides accounting, treasury, and legal counsel to the Authority on a cost reimbursement basis. Total amounts paid and due the County for accounting services amount to \$314,077 and \$34,356, respectively, as of June 30, 2018. Total amounts paid and due the County for legal services amount to \$163,035 and \$27,169, respectively, as of June 30, 2018.

**NOTE 7 – COMMITMENTS, CONTINGENCIES, TRANSFER OF OPERATIONS, AND SUBSEQUENT EVENTS**

**Grants**

The Authority recognizes as revenue grant monies received as reimbursement for costs incurred. Although the Authority's grant programs are being audited through June 30, 2018, in accordance with the provisions of the Single Audit Act of 1996 and the U.S. Office of Management and Budget Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, these programs are still subject to financial and compliance audits and resolution of previously identified questioned costs. The amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time, although the Authority expects no such amounts.

**Commitments**

As a single legal entity separate from its members, CalACES manages both the Los Angeles Eligibility, Automated Determination, Evaluation and Reporting (LEADER) Replacement System (LRS) and the C-IV System. The total future commitment under existing contracts is approximately \$403,315,113. The Authority contracts with a prime development contractor, a prime implementation contractor and a quality assurance contractor for the majority of its expenditures related to maintenance and operations and the development and implementation of system change requests and change orders for C-IV and LRS. The Authority disburses funds to the contractors based upon fixed price deliverables, monthly expenditures, performance reports, equipment, software, facilities and network charges received from the contractors. Payments for services and retentions under the contracts are contingent upon approval and acceptance by the Authority and appropriate state and federal agencies.

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**NOTE 7 – COMMITMENTS, CONTINGENCIES, TRANSFER OF OPERATIONS, AND SUBSEQUENT EVENTS, (CONTINUED)**

In addition, payments under the contracts are contingent upon the availability of county, state, and federal funding. If funding to make payments under the terms of the contract is not forthcoming from the state legislature or the federal government for the project, or is not allocated to the Authority by the State Department of Finance for payment in the current or any future fiscal period, then the obligations of the Authority to make payments after the effective date of such non-allocation or non-funding will cease and terminate in accordance with contract termination terms and conditions.

**Transfer of Operations and Subsequent Event**

On July 29, 2011, the State of California (State) issued a letter to federal agencies that outlined and requested approval for its strategy to consolidate the statewide automated welfare systems, which was approved by the federal agencies on April 5, 2012. Subsequently, the State Legislature enacted Chapter 13 of 2011-2012 Assembly Bill No. 16, Blumenfeld, to require that the 39 C-IV counties migrate to a system jointly designed by the 39 C-IV counties and the County of Los Angeles under the LRS contract, and that the migration result in a new consortium composed of the 40 counties.

Effective September 1, 2017, the combined 40-county Joint Powers Authority California Automated Consortium Eligibility System (CalACES) replaced both the Los Angeles Eligibility, Automated Determination, Evaluation and Reporting System Consortium and the California Statewide Automated Welfare System Consortium IV. Under the amended and restated joint exercise of powers agreement between the 39 C-IV counties and the County of Los Angeles, the County of Los Angeles agreed to combine its LEADER Replacement System with the C-IV System for the purpose of developing a jointly designed welfare system using LRS as a base platform to be used by the 40 counties. As a result of the transfer, the Authority recognized \$38,131,408 as internally generated computer software for the value of LRS.

Plans to migrate the C-IV counties to LRS were delayed when federal sponsors the United States Department of Agriculture's Food and Nutrition Service (FNS) and the Centers for Medicare and Medicaid Services (CMS) requested additional information and analysis surrounding the project scope and approach to proceed. Based on the extended planning effort, the 18 counties in the Welfare Client Data System Consortium (CalWIN) will be joining the 40-member CalACES Consortium to legally form the 58-county California Statewide Automated Welfare System Consortium (CalSAWS) effective June 28, 2019, with operations to begin July 1, 2019. The CalSAWS Migration Design, Development, and Implementation (DD&I) Project will migrate the 58 counties to a single system prior to the end of fiscal year 2023. The DD&I Project began in the first quarter of fiscal year 2019.

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**NOTE 8 – NEW ACCOUNTING PRONOUNCEMENTS**

*GASB 83 – Certain Asset Retirement Obligations*

In November 2016, GASB issued Statement No. 83, Certain Asset Retirement Obligations. This Statement addresses accounting and financial reporting for certain asset retirement obligations (AROs). An ARO is a legally enforceable liability associated with the retirement of a tangible capital asset. A government that has legal obligations to perform future asset retirement activities related to its tangible capital assets should recognize a liability based on the guidance in this Statement. The requirements of this Statement are effective for the fiscal year ending June 30, 2019. The Authority has not determined the effect of this Statement.

*GASB 84 – Fiduciary Activities*

In January 2017, GASB issued Statement No. 84, Fiduciary Activities. The objective of this Statement is to improve guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. The requirements of this Statement are effective for fiscal year ending June 30, 2020. The Authority has not determined the effect of this Statement.

*GASB 87 – Leases*

In June 2017, GASB issued Statement No. 87, Leases. The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. The requirements of this Statement are effective for the fiscal year ending June 30, 2021. The Authority has not determined the effect of this Statement.

*GASB 88 – Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements*

In March 2018, GASB issued Statement No. 88, Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements. The Objective of this Statement is to improve the information that is disclosed in notes to government financial statements related to debt, including direct borrowings and direct placements. The requirements of this Statement are effective for the fiscal year ending June 30, 2019. The Authority has not determined the effect of this Statement.

*GASB 89 – Accounting for Interest Cost Incurred before the End of a Construction Period*

In June 2018, GASB issued Statement No. 89, Accounting for Interest Cost Incurred before the End of a Construction Period. The Objective of this Statement are (1) to enhance the relevance and comparability of information about capital assets and the cost of borrowing for a

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**NOTE 8 – NEW ACCOUNTING PRONOUNCEMENTS, (CONTINUED)**

reporting period and (2) to simplify accounting for interest cost incurred before the end of a construction period. The requirements of this Statement are effective for the fiscal year ending June 30, 2021. The Authority has not determined the effect of this Statement.

*GASB 90 – Majority Equity Interest – an amendment of GASB Statements No. 14 and No. 61*

In August 2018, GASB issued Statement No. 90, Majority Equity Interests – an amendment of GASB Statements No. 14 and No. 61. The objective of this Statement are to improve the consistency and comparability of reporting a government’s majority equity interest in a legally separate organization and to improve the relevance of financial statement information for certain component units. The requirements of this Statement are effective for fiscal year ending June 30, 2020. The Authority has not determined the effect of this Statement.

## **Required Supplementary Information**



**CALIFORNIA AUTOMATED CONSORTIUM ELIGIBILITY SYSTEM**  
**(A Joint Powers Authority)**  
**Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual General Fund**  
**(Budgetary Basis) - Unaudited**  
**For the Year Ended June 30, 2018**

	<b>Budget Amounts</b>			<b>Variance with Final Budget - Positive (Negative)</b>
	<b><u>Original</u></b>	<b><u>Final</u></b>	<b><u>Actual</u></b>	
<b>Revenues</b>				
Intergovernmental	\$ 237,062,360	\$ 242,806,366	\$ 204,258,847	\$ (38,547,519)
<b>Expenditures</b>				
Current:				
Service and supplies	199,268,917	202,031,672	191,476,069	10,555,603
Capital outlay	36,453,443	39,434,694	14,560,011	24,874,683
Debt service, principal and interest	1,340,000	1,340,000	780,906	559,094
Total expenditures	<u>237,062,360</u>	<u>242,806,366</u>	<u>206,816,986</u>	<u>35,989,380</u>
Excess of revenues over (under) expenditures	<u>\$ -</u>	<u>\$ -</u>	<u>\$ (2,558,139)</u>	<u>\$ (2,558,139)</u>

**Budgetary Basis/GAAP Reconciliation**

The budget as reported in the Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual is reported using the budgetary basis method of accounting, which is a comprehensive basis of accounting other than generally accepted accounting principles (GAAP). This method does not recognize receivables, payables, capital lease payments as a reduction of debt service and interest expense, or the capitalization of certain cost related to software development. The budget includes State approved activities for SAWS, member county purchases, administrative costs, and various grant related activities. A reconciliation between the budgetary basis and GAAP basis follows:

	<b><u>Actual (Budgetary Basis)</u></b>	<b><u>Actual (GAAP Basis)</u></b>	<b><u>Difference</u></b>
<b><u>Intergovernmental revenues</u></b>			
Conversion from budgetary basis to GAAP basis	\$ 204,258,847	\$ 207,466,311	\$ 3,207,464
Conversion from budgetary basis to GAAP basis and reclassification to capital expenditures and debt service			
<b><u>Service and supplies</u></b>	(191,476,069)	(194,042,344)	(2,566,275)
<b><u>Capital outlay</u></b>	(14,560,011)	(14,854,017)	(294,006)
<b><u>Debt service</u></b>			
Principal	(719,245)	(714,610)	4,635
Interest	(61,661)	(58,000)	3,661
<b><u>Other Financing Sources (Uses)</u></b>			
Capital Leases	-	388,587	388,587
Net change budgetary basis to GAAP basis	<u>\$ (2,558,139)</u>	<u>\$ (1,814,073)</u>	<u>\$ 744,066</u>

**CALIFORNIA AUTOMATED CONSORTIUM ELIGIBILITY SYSTEM  
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NOTE TO THE REQUIRED SUPPLEMENTARY INFORMATION  
JUNE 30, 2018**

**Budgets and Budgetary Accounting**

An annual budget must be adopted in accordance with section 2.09 of the Authority's Joint Exercise of Powers Agreement. The Authority's Governing Board satisfied this requirement. The fiscal year 2018 budget was approved by the Authority's Governing Board and is reported using the budgetary basis method of accounting.

Budgetary integration was employed as a management control device during the year for the budgeted fund. The Authority employs budget control by major object code.

Actual intergovernmental revenue was lower than the final budget due to the State not approving initial funding requests for the C-IV/LRS Migration project, which resulted in lower expenditures for services and supplies and capital outlay.



**CALIFORNIA AUTOMATED CONSORTIUM ELIGIBILITY  
SYSTEM**

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